



**UNITED STATES ENVIRONMENTAL PROTECTION AGENCY**  
**REGION 10**  
1200 Sixth Avenue, Suite 155  
Seattle, Washington 98101-3140

OFFICE OF  
COMPLIANCE AND ENFORCEMENT

Reply To: OCE – 201

**CERTIFIED MAIL — RETURN RECEIPT REQUESTED**

**NOTICE OF NONCOMPLIANCE**

Mr. James Brown  
Chief Operating Officer  
Onalaska Wood Energy, LLC  
1674 SR 508  
Chehalis, Washington 98532

Re: Puget Sound Naval Shipyard and Intermediate Maintenance Facility  
NPDES Compliance Inspection and Federal Facility Compliance Agreement  
NPDES Permit Number WA0002062

Dear Mr. Brown:

On April 1, 1994, the U.S. Environmental Protection Agency (EPA) issued a National Pollutant Discharge Elimination System (NPDES) permit to the Puget Sound Naval Shipyard ("Facility"), NPDES Permit Number WA0002062 ("Permit"). The Permit became effective on April 1, 1994 and expired on April 1, 1999. Subsequently, the Permit was administratively continued.

On September 26, 2018, the EPA conducted an inspection of the Facility. I would like to express my appreciation for your staff's time and cooperation during the inspection. For your information, a copy of the inspection report is attached to this notice of noncompliance letter as Enclosure 1. The purpose of the inspection was to determine the Facility's compliance with the requirements of the Clean Water Act (CWA) and the Permit. This letter is to notify you of violations EPA discovered during the September 2018 inspection and to require corrective actions by the Facility to remedy the violations. In addition, the Federal Facility Compliance Agreement (CWA-10-2013-0045) required compliance with the Permit by December 31, 2017. The violations noted during the September 2018 inspection are as follows:

**Discharge Limitation Violations**

Part I.A.1.a. of the permit specifies discharge limitations for total recoverable copper. During the period from October 2013 to August 2018 (month prior to inspection), there were 355 exceedances of loading and concentration limits. The specifics of the effluent limit exceedances are in Enclosure 2. It should be noted that several of the exceedances occurred after the December 31, 2017 FFCA deadline for compliance with the Permit.

### Illicit Discharges

Part I.A.1. of the permit authorizes specific types of discharges, which do not include sanitary sewage. Over the past five years, the facility has reported multiple sanitary sewage discharges associated with sewer system overflows and cross connections with the stormwater drainage system. Most recently, the Facility discovered a contractor's trailer with a sewage connection to a roof drain that discharged to the Sinclair Inlet via the stormwater collection system. This cross-connection had been in place since May 2016 and was discovered in September 2018 after fecal contamination was identified during a monthly surface water sampling event. In June 2015, surface water sampling similarly identified fecal contamination that was traced to a restroom that had been plumbed to the stormwater drainage system for multiple years. I understand the Facility is actively working to prevent such reoccurrence.

In addition to the violations noted above, the EPA inspector noted an area of concern as follows:

### Sample Methods for Oil and Grease

Part IV.B. of the permit states that "monitoring must be conducted according to test procedures approved under 40 CFR Part 136." Part IV.A. of the permit states that "samples and measurements shall be representative of the volume and nature of the monitored discharge." The inspector noted that the Facility uses a long plastic tube to collect grab samples for oil and grease at Outfall 019. Inspector noted the potential for extractable matter to adhere to the plastic sampling tube and could result in measurements that are biased low and not representative of the monitored discharge.

Puget Sound Naval Shipyard is required to respond, in writing, to the findings stated above **within thirty (30) days** of receipt of this letter. The response must include the cause of each violation and corrective measures that has and/or will be taken by the Facility to prevent future reoccurrence of the violation. In addition, we must start discussions on whether the current FFCA needs to be revised to reflect the current understanding of the cause of the copper exceedances. I understand that Trevor Richardson of your staff and Chae Park of mine ~~has have~~ begun informal discussions regarding the FFCA.

Commented [LB1]: Not sure it makes sense to include this.

This request for information is made under the authority of Section 308 of the Clean Water Act (CWA), 33 U.S.C. § 1318. In accordance with the provisions of 40 C.F.R. § 2.203(b), you may assert a business confidentiality claim covering part or all the information submitted by clearly identifying it as "confidential." If no such claim accompanies the information when it is received by the EPA, it may be made available to the public without further notice. Please send your response to:

Chae Park  
Compliance Officer  
Water and Wetlands Enforcement Unit  
U.S. Environmental Protection Agency  
1200 Sixth Avenue, Suite 155  
M/S: OCE – 201  
Seattle, Washington 98101

Although EPA's goal is to ensure NPDES facilities comply fully with their permits, the ultimate responsibility rests with the permittee. As such, I want to strongly encourage the Facility to continue its efforts to maintain full knowledge of the Permit requirements, and other appropriate statutes, and to take

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appropriate measures to ensure compliance. Notwithstanding the Facility's response to this letter, EPA retains all rights to pursue enforcement actions to address these and any other violations.

If you have any questions concerning this matter, please do not hesitate to call Chae Park or my staff at (206) 553-1441.

Sincerely,

Edward J. Kowalski  
Director

Enclosure

1. Inspection Report
2. List of Effluent Violations

cc: Trevor Richardson  
Puget Sound Naval Shipyard and Intermediate Maintenance Facility

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